

Assessment of urban development: A composite indicator analysis of the safe city index through the 'benefit of the doubt' model

Evaluación de desarrollo urbano: un análisis de indicadores compuestos del índice de ciudad segura a través del modelo del 'beneficio de la duda'

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Abstract: This study employs the 'benefit of the doubt' (BOD) weighting model to build a composite indicator to evaluate urban development in 60 cities located around the world for 2021. The results of the empirical application based on the data provided by The Economist (i.e., safe city index) reveal the informative power of the proposed composite indicator, relative to models using equal weight restrictions. Findings indicate that there are significant efficiency differences among the analyzed cities, and that cities follow different strategic pathways when it comes to design urban policies. This suggests that there is much scope for strategic and effective support policy in many cities. The results of the study highlight that an analysis based on the BOD approach may offer useful information to policy makers on what strategic actions may potentially optimize the allocation of local resources and, subsequently, enhance urban development.

Keywords: Urban development, data envelopment analysis, benefit of the doubt, safe city index

Resumen: Este estudio emplea el modelo del 'beneficio de la duda' (BOD) para construir un indicador compuesto que permita evaluar el nivel de eficiencia en desarrollo urbano de 60 ciudades ubicadas en todo el mundo para 2021. Los resultados de la aplicación empírica a partir de datos proporcionados por The Economist (índice de ciudades seguras) revelan el poder informativo del indicador compuesto propuesto, comparado con modelos que dan igual ponderación a las variables estudiadas. Los resultados muestran que existen diferencias significativas de eficiencia entre las ciudades analizadas, y que las ciudades siguen caminos estratégicos diferentes cuando se trata de diseñar políticas urbanas. Esto sugiere que hay mucho margen para una política de apoyo estratégica y eficaz en muchas ciudades. Los resultados del estudio destacan que un análisis basado en el enfoque BOD puede ofrecer información útil a los responsables políticos sobre qué acciones estratégicas pueden potencialmente optimizar la asignación de recursos locales y, en consecuencia, mejorar el nivel de desarrollo urbano.

Palabras clave: Desarrollo urbano, bienestar urbano, análisis envolvente de datos, beneficio de la duda, índice de ciudades seguras.

1. Introduction

This study analyzes the level of efficiency of 60 large urban centers located around the world, paying special attention to the multidimensional nature of the urban development construct, as well as the key role played by digitization and sustainability policies in shaping urban development.

The formation of cities is one of the most important observable consequences of the socioeconomic, demographic, and political evolution of societies (Tellier, 2009). In addition, urban development is a process strictly connected to the socioeconomic competition between cities, local and cultural circumstances, urban strengths and weaknesses, and political factors. This constant growth of cities requires the adoption of flexible policies, that is, adequate and effective responses to the different challenges faced by societies including, among other, housing, employment, infrastructure, public services, energy saving and, more recently, environmental and digitalization strategies (Kourtit et al., 2021; Acs et al., 2022).

For many large and small cities around the world, the lack of specific support policies that strengthen one or more of the components forming the urban development construct is a major concern today (González et al., 2011; Deilmann et al., 2016; Araya-Solano, 2019; Wang, 2019; Arias-Valle et al., 2021; Lafuente et al., 2022b).

This situation erodes urban prosperity and potentially creates negative externalities. Only within a safe urban environment can the necessary social, financial and regulatory situations develop and, therefore, contribute to the progress and advancement of cities (Glaeser et al., 2020). For example, urban development has evolved to include nowadays factors ranging from the physical to the digital and environmental issues. In addition, the Covid-19 pandemic has exposed a number of weaknesses in cities' existing healthcare system, prompting to re-think about a new approach to evolving risks and generate new urban development strategies.

Urban development policy cannot be exclusively based on speculative arguments. Instead, urban planning must be based on both evidence and relevant objectives for society. The development of urban centers not only supports individuals' progress, but also facilitates a series of socio-economic processes that imply the allocation of productive resources and, therefore, require special planning (Lafuente et al., 2022a). Therefore, cities constitute a geographical space that allows the efficient distribution of different resources to facilitate relationships between individuals and organizations (Duranton & Puga, 2004).

As a result of the natural evolutionary process of cities, the demographic and economic growth trends that characterize cities' development is expected to continue and the urban population to double within the next two decades (Lafuente et al., 2020; World Bank, 2022). This growth and transformation processes have led cities to become the economic, political and social nucleus of their countries (Kourtit et al., 2021).

Given that urban development—defined as the sum of various aspects that include individual security, healthcare, the quality of local infrastructures, the level of digitization and sustainability—is a key factor in the progress of urban centers, the present study will focus on urban development as a critical condition of success for sound urban consolidation.

By using the information available from the Safe Cities Index generated by the Intelligence Unit of The Economist for the year 2021 (URL: <https://safecities.economist.com>), the empirical application of this research uses the 'Benefit of the Doubt' model (Cherchye et al., 2007; Cherchye et al., 2008), rooted in the Data Envelopment Analysis (DEA) method (Charnes et al., 1978), to study the efficiency level of 60 large urban centers. The proposed analysis allows to generate an index number (i.e., the 'city development index', CDI) built upon endogenous (specific to each city) and non-arbitrary weights for the five outputs included in the model.

This way, the proposed model allows to identify priorities that can become policy objectives aimed at improving the level of development of the analyzed cities.

We briefly anticipate that the results of the study suggest that, compared to homogeneous interventions, models like ours—i.e., that consider the multidimensional structure of urban well-being—have the potential to equip social planners with better informed, tailor-made policy recommendations to improve cities’ performance and, therefore, citizens’ quality of life.

The rest of the paper is organized as follows. The data and methodology are described in Section 2, while Section 3 offers the empirical results. Finally, Section 4 presents the conclusions, implications, and future research lines.

2. Data, variable definition and method

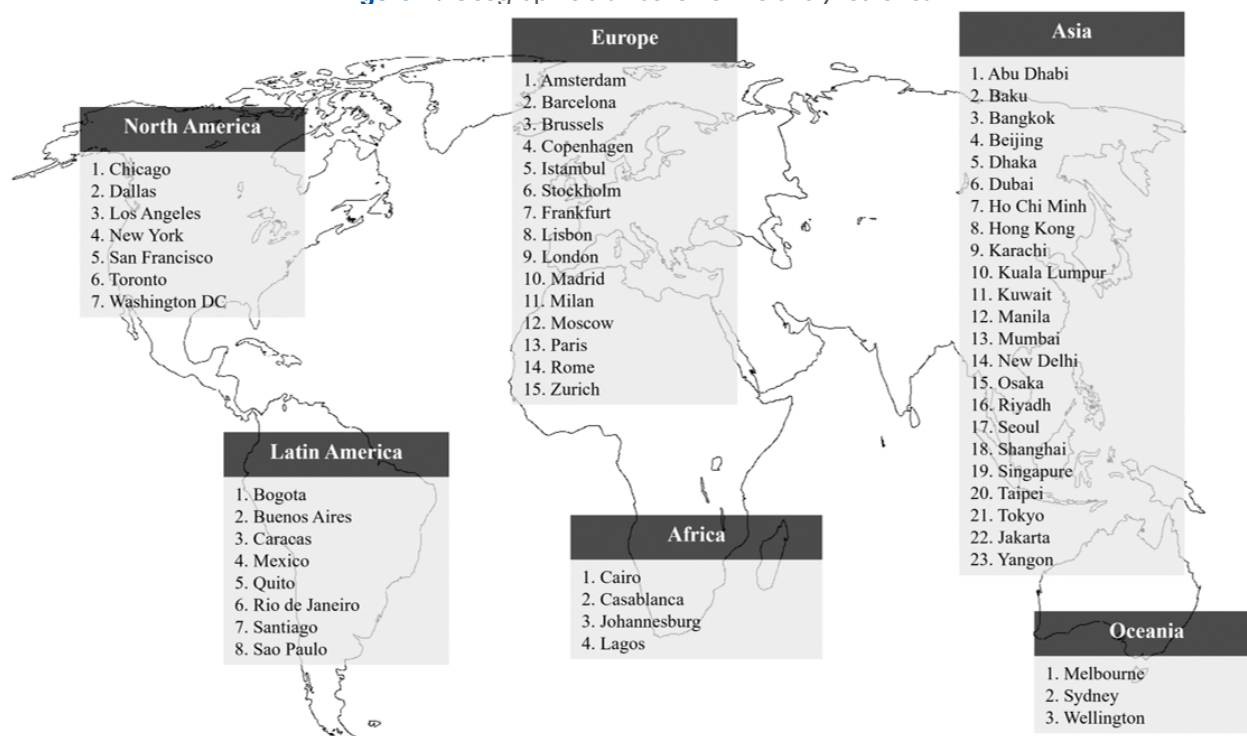
2.1 Data

To analyze the efficiency level of large urban centers, this study uses information obtained from the dataset on the Safe Cities Index (ICS) generated by the Intelligence Unit of The Economist (URL: <https://safecities.economist.com>) (The Economist, 2022).

The Safe Cities Index is the result of extensive research and in-depth interviews with a panel of experts in different fields: Hans Jayatissa (Chief Technology Officer at KMD); Esteban León (head of the City Resilience Global Program of UN-Habitat); and Nicola Tollin (professor of urban resilience at the University of Southern Denmark) (The Economist, 2022).

The final sample includes information for a total of 60 large urban centers for the year 2021. The analyzed cities are located in North America (seven cities: 11.67%), Latin America (eight cities: 13.33%), Europe (15 cities: 25.00%), Africa (four cities: 6.67%), Asia (23 cities: 38.33%), and Oceania (three cities: 5.00%). This final data includes cities with marked differences in terms of size, geographic location, environmental and weather conditions, and income levels (Figure 1).

Figure 1: Geographic distribution of the analyzed cities



Keep in mind that, in its evaluation of large urban centers worldwide, The Economist Intelligence Unit regularly revises and updates the safe city index. Thus, significant changes were observed in the different editions of the index since 2015. The modifications in the safe city index include updating the different sub-indicators with the aim of reflecting more broadly emerging problems in urban safety over the years, and improve the scoring methodology and data sources seeking to better capture the different dimensions of urban safety (e.g., in the latest edition published in 2021, a new dimension or pillar called ‘Environmental Safety’ that refers to the importance of sustainable development was added to the safe city index). As the safe city index has evolved over time, the different editions of the index do not show internal consistency, in terms of the composition of the sub-indicators of the index. This lack of internal consistency makes it impossible to analyze cities’ efficiency from a longitudinal perspective.

2.2 Variable definition

The Safe City Index includes 76 variables that are grouped into five indicators (y): (1) digital security (y1), (2) health security (y2), (3) infrastructure security (y3), (4) personal security (y4), and 5) environmental security (y5) (The Economist, 2022).

The Safe Cities Index includes both quantitative and qualitative indicators. Concretely, 31 out of the 76 variables (40.79%) are based on quantitative data (e.g., the number of secure internet servers, and life expectancy at birth). On the other hand, 45 of the 76 variables (59.21%) are qualitative assessments based on a methodology decided and established by The Economist’s Intelligence Unit (e.g., privacy policies and prevalence of petty crime) (The Economist, 2022).

To generate comparable data points as well as construct aggregate scores for each city, The Economist’s Intelligence Unit follows a min-max approach was followed to normalize the quantitative indicators on a scale of 0 to 100. Qualitative indicators were normalized in a similar way, but for these indicators the scale ranges from 0 to 4 (The Economist, 2022).

Descriptive statistics for the five indicators of the Safe City Index are presented in Table 1, while Table A1 in the Appendix shows the full list of variables included in the index.

Following the description in [The Economist \(2022\)](#), the indicators included in the ‘Digital security’ output (y1) account for different digital capabilities and threats of cities, for example: the quality and dependence on digital infrastructures, existing technologies and teams dedicated to cybersecurity, the number of secure internet servers and the risk of online attacks, among others. ‘Health security’ (y2) refers to the quality level of cities’ health services, where the Covid-19 pandemic highlighted the need to consider a more holistic approach to health security and its closer integration into urban resilience planning. The variables included in this indicator are related, among others, to the access and quality of healthcare services, the level of preparedness against pandemics, citizens’ life expectancy, infant mortality, and lifestyle-related diseases. ‘Infrastructure security’ (y3) addresses the city’s infrastructure, measuring its availability and its vulnerability to natural and man-made disasters. This indicator considers the quality of local infrastructures, the application of transport safety, the death toll resulting from traffic accidents, natural disasters and the percentage of the homeless population as a result of the combined effect of migration to urban areas and increased birth rates.

‘Personal security’ (y4) considers individual safety (i.e., theft, violence, economic vulnerabilities, or other man-made threats). This indicator includes factors related to police interventions, the use of data-driven crime prevention plans, the country’s general political stability, women’s safety, economic security, the prevalence of violent crime and drug abuse, perceived safety among citizens, corruption, and the effectiveness of the criminal justice system. Finally, ‘Environmental security’ (y5) considers the implementation of sustainability and green policies. This indicator includes variables linked to, among others, policy proposals aimed at improving the health of the natural and physical environment, the city’s sustainability master plan, the incentives for the production of renewable energy, urban forest cover, the cities’ water consumption, and waste management policies.

Table 1: Safe City Index. Output set for the analyzed cities (2021).

	City	Digital security (y1)	Health security (y2)	Infrastructure security (y3)	Personal security (y4)	Environmental security(y5)	Safe City Index 2021
1	Abu Dhabi	66.80	76.50	77.30	67.00	46.70	66.90
2	Amsterdam	79.30	72.50	83.50	80.50	80.90	79.30
3	Baku	48.90	47.30	58.60	47.30	46.70	49.80
4	Bangkok	52.70	73.10	65.70	46.40	62.90	60.20
5	Barcelona	72.90	78.10	83.70	75.80	78.40	77.80
6	Beijing	52.20	73.60	76.50	59.50	57.00	63.80
7	Bogota	51.60	59.00	57.00	50.90	85.50	60.80
8	Brussels	68.50	67.80	82.30	79.20	70.40	73.60
9	Buenos Aires	60.00	67.40	62.60	55.90	78.80	64.90
10	Cairo	43.60	45.60	47.20	48.10	33.80	43.70
11	Caracas	37.40	39.00	38.00	46.10	41.90	40.50
12	Casablanca	53.70	51.40	52.20	48.50	35.10	48.20
13	Chicago	76.70	74.80	84.50	64.90	74.00	75.00
14	Copenhagen	82.20	70.00	89.00	86.40	84.50	82.40
15	Dhaka	39.00	50.90	49.60	46.60	58.20	48.90
16	Dallas	76.50	74.60	82.90	61.40	77.20	74.50
17	Dubai	66.80	75.50	76.00	67.00	37.70	64.60
18	Istanbul	58.70	71.90	72.10	48.80	62.80	62.90
19	Stockholm	72.60	66.50	87.30	79.70	83.70	78.00
20	Frankfurt	76.70	72.30	84.10	80.30	74.90	77.70
21	Ho Chi Minh	46.20	63.90	59.50	56.50	66.40	58.50
22	Hong Kong	70.10	84.00	93.40	70.40	74.80	78.60
23	Johannesburg	53.10	61.00	49.80	51.70	65.60	56.20
24	Karachi	38.50	48.40	43.00	33.30	35.40	39.70
25	Kuala Lumpur	59.10	64.00	69.00	60.10	81.00	66.60
26	Kuwait	43.60	69.70	53.40	58.00	22.00	49.40
27	Lagos	46.40	43.70	32.40	33.70	68.80	45.00
28	Lisbon	64.30	57.50	77.40	76.90	74.30	70.10
29	London	76.60	78.80	82.70	74.40	73.70	77.20
30	Los Angeles	82.00	74.80	82.90	66.60	76.30	76.50
31	Madrid	72.90	67.00	84.00	76.60	73.10	74.70
32	Manila	47.40	49.90	52.90	46.40	65.90	52.50
33	Melbourne	78.30	81.90	84.00	73.00	76.10	78.60
34	Mexico	57.20	57.40	62.10	52.50	72.10	60.30
35	Milan	65.10	61.30	76.60	68.70	84.90	71.30
36	Moscow	59.40	68.60	74.20	49.90	60.50	62.50
37	Mumbai	45.40	60.80	57.30	48.20	60.10	54.40
38	New York	81.60	75.20	84.40	66.90	80.90	77.80
39	New Delhi	47.50	63.60	59.80	52.80	56.80	56.10
40	Osaka	64.80	81.80	86.60	73.20	77.00	76.70

Table 1: Safe City Index. Output set for the analyzed cities (2021) (Continued).

	City	Digital security (y1)	Health security (y2)	Infrastructure security (y3)	Personal security (y4)	Environmental security(y5)	Safe City Index 2021
41	Paris	69.40	68.60	82.60	79.00	71.70	74.30
42	Quito	45.70	58.30	59.10	50.90	80.10	58.80
43	Rio de Janeiro	53.80	50.70	62.90	58.40	83.30	61.80
44	Riyadh	53.10	68.60	55.20	51.80	46.70	55.10
45	Roma	60.10	65.20	74.50	69.40	78.00	69.40
46	San Francisco	82.00	77.30	83.60	64.90	78.30	77.20
47	Santiago	64.20	66.50	70.80	70.70	54.30	65.30
48	Sao Paulo	53.80	57.70	66.50	53.90	76.70	61.70
49	Seoul	62.10	81.10	83.00	69.90	72.90	73.80
50	Shanghai	57.20	73.60	80.30	59.00	69.30	67.90
51	Singapore	82.80	84.10	92.10	74.50	69.90	80.70
52	Sidney	83.20	77.70	84.50	76.30	79.00	80.10
53	Taipei	63.20	73.50	82.40	70.90	80.30	74.00
54	Tokyo	71.00	87.70	87.70	73.30	80.60	80.00
55	Toronto	75.00	80.00	88.60	77.20	90.30	82.20
56	Washington DC	72.10	74.00	86.50	66.80	87.60	77.40
57	Wellington	77.30	63.40	84.20	78.30	91.70	79.00
58	Jakarta	38.00	58.90	63.70	47.60	73.80	56.40
59	Yangon	28.10	44.60	40.50	39.20	45.30	39.50
60	Zurich	74.80	66.60	84.20	73.40	82.30	76.30

2.3 Method

A key point of our paper is to provide a composite indicator (CI) analysis that is suitable for tailor-made policy recommendations. Thus, we aggregate the five pillars of the safe city index into a CI to assess the relative efficiency of the 60 cities included in the analysis.

Because the weight assigned to variables is decisive to generate meaningful policy actions, we employ the ‘Benefit of the Doubt’ (BOD) weighting approach (Cherchye et al., 2007, 2008) to compute endogenous (city-specific) weights for the five pillars of the safe city index that permit us to identify priorities that may become targets for policies aimed at promoting urban development.

The BOD approach is rooted in the non-parametric Data Envelopment Analysis (DEA) model (Charnes et al., 1978; Cooper et al., 2011; Grifell-Tatjé & Lovell, 2015; Ray, 2004).

DEA is a benchmarking method that employs linear programming to evaluate the relative efficiency of a set of units, in our case cities, by estimating their distance to the efficiency frontier. DEA models a technology with multiple inputs and outputs without imposing any assumption on the distribution function (Grifell-Tatjé & Lovell, 2015). A free function is ideal in models like ours where the core of the analysis is the identification of the specific weights assigned to each output. The

primary technological assumption of DEA models is that cities (i) employ a set of inputs (\mathbf{x}) to produce a set of outputs (\mathbf{y}), and that these sets form the technology (T): $T = \{(\mathbf{x}, \mathbf{y}) : \mathbf{x} \text{ can produce } \mathbf{y}\}$.

The BOD weighting is a special case of the input-oriented DEA model with one constant input (Cherchye et al., 2007; Liu et al., 2011; Alonso & Leiva, 2019; Araya-Solano, 2019; Lafuente et al., 2022a; Lafuente et al., 2022b). The BOD method exploits the observed data to generate the weight of the outputs so that, for any given city, a relatively good performing indicator points to the relevance of this policy dimension for the focal city. In words, output dimensions assigned with lower weights would reveal their weak relevance relative to the rest of cities in the data. Thus, the optimal weighting configuration can be empirically generated for each city by identifying the relative strengths and weaknesses of the output set (y). Without information about the exact weights of the five outputs (y), the BOD model assigns to each city the best possible weight configuration, relative to the rest of cities in the sample.

The following linear program computes, for each city (i), the BOD model used to generate the endogenous set of optimal weights for the five outputs (Cherchye et al., 2007; 2008):

$$\begin{aligned}
 CDI^{BOD} &= \max \sum_{j=1}^5 w_{ij} y_{ij} \\
 \text{subject to } &\sum_{j=1}^5 w_{ij} y_{ij} \leq 1 \quad i=1, \dots, N \wedge N=60 \\
 &w_{ij} \geq 0 \quad j=1, \dots, 5 \\
 &L_j \leq \frac{w_{ij} y_{ij}}{\sum_{j=1}^5 w_{ij} y_{ij}} \leq U_j \quad L_j = \left(\frac{1}{5}\right) \times 0.25 \wedge U_j = \left(\frac{1}{5}\right) \times 1.25
 \end{aligned} \tag{1}$$

Equation (1) computes for each city a vector of endogenous weights for the five SCI pillars ($w_j = w_1, \dots, w_5$) that maximizes the proposed city development index (CDI^{BOD}). The CDI^{BOD} values are bounded ($CDI^{BOD} \leq 1$), where $CDI^{BOD} = 1$ for efficient cities (on the production frontier) while for inefficient cities $CDI^{BOD} < 1$ ($1 - CDI^{BOD}$ is the estimated relative inefficiency). By computing non-negative ($w_{ij} \geq 0$) endogenous weights to the SCI pillars the BOD approach assumes that cities have their own policy priorities and, consequently, optimal policy should be city specific.

We thus add to the CDI^{BOD} model in equation (1) a ‘pie share’ restriction (Cherchye et al., 2007): $L_j \leq \frac{w_{ij} y_{ij}}{\sum_{j=1}^5 w_{ij} y_{ij}} \leq U_j$. This restriction is especially attractive because pie shares ($w_{ij} y_{ij}$) reveal the contribution of each output to the CDI^{BOD} , while allowing for weight heterogeneity within and between cities. Similar to Cherchye et al. (2008), Lafuente et al. (2022a) and Acs et al. (2022), L_j and U_j are the lower ($1/5 \times 0.25$) and upper ($1/5 \times 1.25$) bound of ‘pie shares’. That is, cities can freely choose their output weights conditional on the two weight constraints in equation (1) (i.e., non-negativity and bounded ‘pie shares’). The ‘pie share’ constraint in equation (1) allows for a more realistic modeling of cities’ efficiency and contributes to our objective: to identify city-specific policies that permit us to know what aspects of the CDI^{BOD} should be prioritized in order to produce significant improvements in key city performance dimensions.

3. Results

3.1 Baseline results

This section presents the results of the BOD model. Summary statistics of the proposed BOD model (CDI^{BOD}) are presented in Table 2, while figures 2 and 3 show the visual representation of the efficiency frontier and the frequency distribution of the efficiency scores, respectively. Also, Table A2 in the Appendix shows the full list of scores and endogenous weights for the analyzed cities.

Overall, the findings show a mean competitive efficiency level of 81.64%, which means that, on average, the analyzed cities can expand their outputs by 18.36% to become efficient and reach the efficiency frontier. Also, the model identifies three efficient cities, that is, Copenhagen, Singapore and Toronto; whereas the worst performing cities, in terms of the CDI^{BOD} , are Caracas, Yangon and Karachi.

At the continent level, we observe that cities from Oceania present the highest efficiency level (mean inefficiency: 2.67%), while African cities report the poorest efficiency results (mean inefficiency: 39.41%). From Figure 3 it can be noted that efficiency scores for cities located in North America and Oceania present the lowest dispersion. On contrary, the efficiency scores of Asian cities show the highest dispersion.

Table 2: BOD model (CDI^{BOD} : equation (1)): Summary results.

Continent	Average	Standard deviation	Q1	Median	Q3	Minimum	Maximum	Obs.
North America	0.9542	0.0244	0.9290	0.9544	0.9624	0.9283	1.0000	7
Europe	0.9064	0.0648	0.8647	0.9143	0.9527	0.7803	1.0000	15
Oceania	0.9733	0.0108	0.9672	0.9695	0.9775	0.9649	0.9855	3
Asia	0.7622	0.1501	0.6560	0.7480	0.8812	0.4926	1.0000	23
Latin America	0.7291	0.0964	0.7313	0.7457	0.7793	0.5042	0.8155	8
Africa	0.6059	0.0716	0.5542	0.5843	0.6360	0.5504	0.7045	4
Total	0.8164	0.1469	0.7180	0.8420	0.9510	0.4926	1.0000	60

At the city level, from Figure 2 and Table A2 in the Appendix it can be seen that the top performing cities (third quartile) are report an average inefficiency level of 4.90%, and they are located in Europe (Copenhagen, Amsterdam, Stockholm, Barcelona, Frankfurt), Oceania (Sidney, Melbourne, Wellington), USA (New York, San Francisco, Washington DC), Asia (Singapore, Tokyo, and Jong Kong), and Canada (Toronto). The second group of cities shows a mid-level efficiency scores (mean inefficiency level: 15.79%). Cities in this group are mostly located in Europe (10 cities), Asia (10 cities), Latin America (7 cities) and North America (3 cities).

Finally, the third group includes poor performing cities. This group of 15 cities reports an average inefficiency level of 28.20%. Cities in this group are mostly located in Asia (Dhaka, Jakarta, New Delhi, Karachi, Kuwait, Manila, Mumbai, Riyadh, and Yangon) and Africa (Cairo, Casablanca, Johannesburg, Lagos). Also, one European city (Baku) and one Latin American city (Caracas) are included in this group.

Figure 2: BOD results: Efficiency frontier

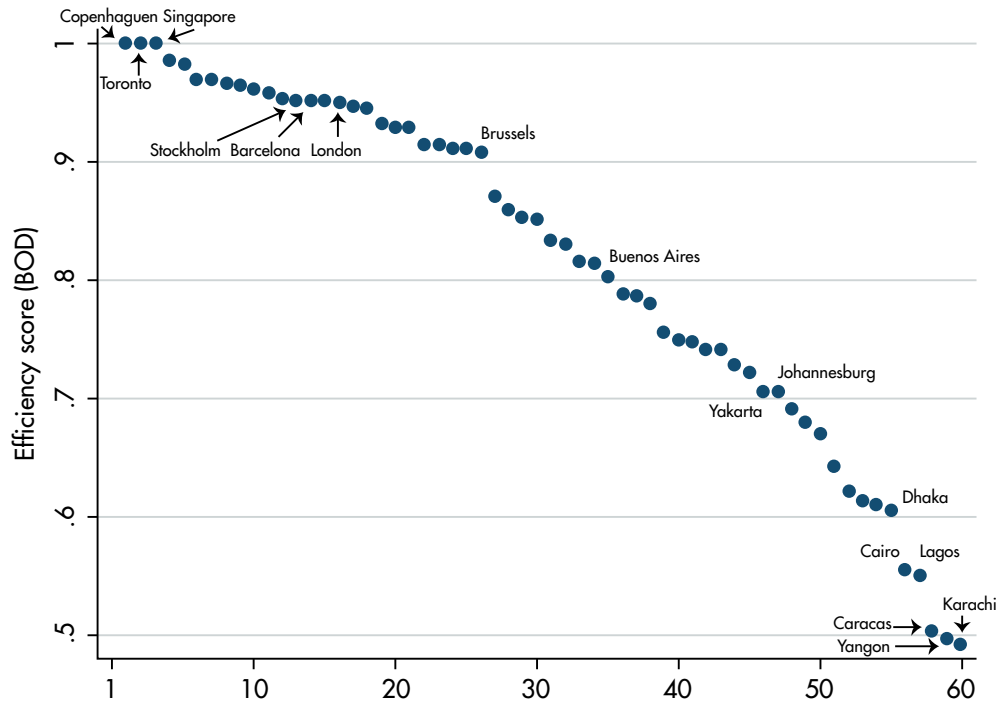
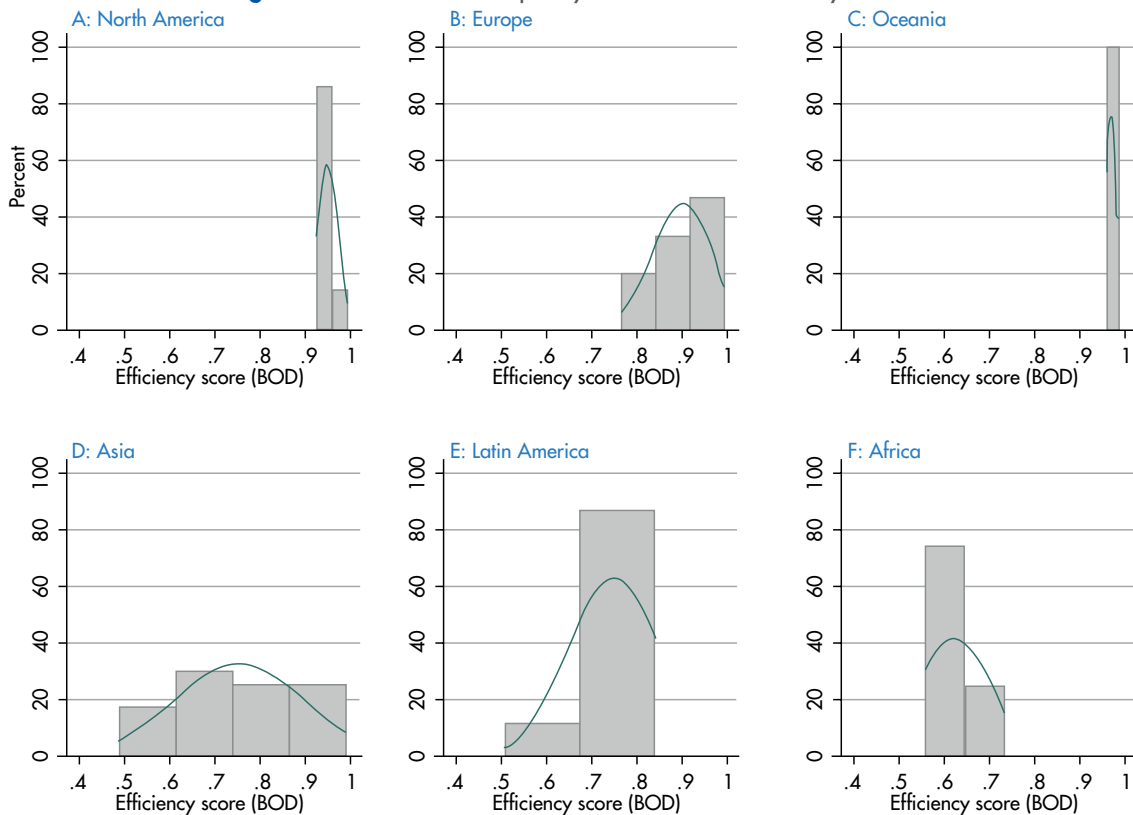


Figure 3: BOD results: Frequency distribution of efficiency scores



3.2 Cities' strategic priorities

This section focuses on the identification of the outputs (pillars) prioritized by the studied cities by analyzing the results of the weights computed via the BOD model. Results at continent level are presented in [Table 3](#).

Results show that North American cities prioritize three sub-indicators: digital security, health security, and infrastructure security. New York and San Francisco are notable examples of cities prioritizing these pillars. On contrary, the environmental safety and personal safety sub-indicators are the least important sub-indicators among these cities, being Los Angeles and Chicago cases showing this strategic pattern ([Table A2](#) in the Appendix).

Like North American cities, the cities from Oceania prioritize the sub-indicators related to digital security and infrastructure security, whereas environmental safety is the least important sub-indicator. However, keep in mind that Sydney and Melbourne prioritize actions plan that affect the health security while Wellington dedicates more resources to environmental policies (environmental security).

In the case of European cities we observe that the strategic priorities are linked to health security, infrastructure security and personal security. Five cities follow this prioritization strategy ([Table A2](#) in the Appendix): Barcelona, Frankfurt, Madrid, Paris and Brussels. It should be mentioned that, similar to the case of Asian and Latin American cities, digital security is not yet a high priority among European cities; however, Copenhagen and Amsterdam move away from this approach and they give greater importance to policies related to these two pillars.

Table 3: BOD model (CDI^{BOD} : equation (1)): Cities' strategic priorities (by continent).

	Endogenous weights for the CDI^{BOD} indicators					
	CDI^{BOD}	Digital security (y1)	Health security (y2)	Infrastructure security (y3)	Personal security (y4)	Environmental security(y5)
North America	0.9542	24.28%	24.27%	25.00%	5.95%	20.49%
Europe	0.9064	16.90%	20.51%	23.29%	20.30%	19.00%
Oceania	0.9733	25.00%	18.34%	21.20%	17.13%	18.31%
Asia	0.7622	15.19%	24.86%	23.29%	19.63%	17.04%
Latin America	0.7291	19.47%	24.04%	17.38%	16.65%	22.47%
Africa	0.6059	25.00%	25.00%	12.51%	22.51%	14.98%
Total	0.8164	18.39%	23.28%	21.88%	17.87%	18.58%

Regarding Asian cities, it was found that they mostly prioritize the health security and infrastructure security sub-indicators. Although Asian cities on average do not prioritize policies that affect digital security, we observed that various cities are implementing digital-oriented plans (i.e., Singapore, Tokyo and Hong Kong), while Shanghai is an example of a city that prioritizes environmental policies ([Table A2](#) in the Appendix).

Among Latin American cities the most relevant sub-indicators are health security and environmental security. Buenos Aires, Sao Paulo and Mexico City are cases of cities following this strategic path. Finally, African cities prioritize the sub-indicators related to digital security, health security and personal security (e.g., Cairo and Casablanca), while the least important sub-indicator for these cities is infrastructure safety (e.g., Johannesburg and Lagos).

4. Concluding remarks, implications and future research lines

4.1 Concluding remarks and policy implications

At territorial level, social planners are increasingly turning their attention to the design of urban policies that contribute to enhance cities' welfare. In this sense, digitalization and environmental policies are gaining weight in the policy agenda.

By identifying cities' strategic priorities through a 'benefit of the doubt' (BOD) model, this study has produced evidence that helps to better grasp the potentially optimal design of policies aimed at improving the level of welfare of large urban centers around the world.

Overall, the results of this study show that the strategic priorities that promote urban well-being are heterogeneous among the analyzed cities.

The results reveal clear differences in the performance of the analyzed cities. Large urban centers located in North America, Europe and Oceania show higher levels of efficiency. On contrary, cities located in Africa report the poorest efficiency results. Additionally, the findings suggest that cities follow different strategic paths when it comes to prioritize welfare-enhancing policies. Whereas cities in North America and Oceania pay more attention to digital security, health policies are more relevant for Asian and African cities and Latin American cities prioritize environmental policies.

The findings of this study have relevant policy implications. The main policy recommendation that can be drawn from the results is clear: an informed, tailor-made policy that takes into account the multidimensional nature of the urban well-being construct is more appropriate, relative to homogeneous actions based on policy isomorphism.

In this sense, the proposed 'benefit of the doubt' (BOD) model has the potential to reduce social planners' ambiguity and discretionary decision making by allowing to identify specific components of urban well-being that must be prioritized if improvements in cities' standards of living is the desired objective. Logically, the results produced by a composite indicator analysis would turn unfruitful if the information on policy priorities does not reach policy makers in charge of developing and implementing interventions. In this sense, a greater connection between academics and policy makers is highly recommended for the generation of better informed and potentially effective support actions to materialize (Cherchye et al., 2008; Lafuente et al., 2022b).

The new realities and concerns of the 21st century have led many policy makers to address these challenges from a holistic perspective and turn their attention towards the design of policies linked to the environment the society's digitalization. Among others, Copenhagen, Toronto, Amsterdam, Wellington, and Washington DC are notable examples of cities actively adopting digital and environmental policies.

In summary, in light of the relatively poor attention paid to digital and environmental plans, the introduction of public policies based on more informed models offer valuable guidance to cities' policy makers on how to use their (scarce) resources to maximize urban well-being and, consequently, promote a more organized and sustainable development of their urban centers.

4.2 Future research lines

Like any study, the results of this research are open to verification. First, the lack of consistency in the construction of the ICS by the Intelligence Unit of The Economist in its different editions is an important limitation that limits any comparative analysis using longitudinal data. It would be desirable that future studies access information to carry out longitudinal studies that allow to analyze the evolution of cities' efficiency using total factor productivity models based on the multidimensional definition of urban well-being used in this work.

Second, future research should consider the possibility to take into account budgetary information in order to scrutinize whether investments that cities make in certain areas (for example, environmental policy) are conducive to enhanced social welfare. Also, because support policies unquestionably have different costs, analyses including economic figures would help quantifying specific interventions, and offer a clearer picture of policy-related decision making, thus contributing to understand the cost-benefit of support actions designed to generate greater social outcomes. Third, in a related manner, future work would benefit from the comparison between models that compute strictly endogenous weights and models that use a 'budget allocation' approach in which experts (ideally, policy makers) are asked to prioritize the different variables included in the studied composite indicator (e.g., Karagiannis & Karagiannis, 2020; Lafuente et al., 2022a). This way, the role of experts (e.g., policy makers and other stakeholders) and their prioritization strategies can be put to the test which, in turn, increases the flow of information and knowledge transfer between scholars designing tools to evaluate territories' performance and policy makers leading the development and implementation of specific interventions.

Finally, future research should consider the possibility to gather information for a greater number of indicators in order to integrate more comprehensively into potential analyses the economic, social and environmental components of urban development.

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Appendix

Table A1: Safe city Index: List of variables (source: The Economist, 2021, p.11).

Ref.	Variables	Scale
	1. DIGITAL SECURITY	
1.1.1	Privacy policy	Scale: 0-4
1.1.2	Citizen awareness of digital threats	Scale: 0-4
1.1.3	Secure smart cities	Scale: 0-2
1.1.4	Cybersecurity preparedness	Scale: 0-4
1.1.5	Public-private partnerships	Scale: 0-2
1.2.1	Percentage with internet access	%
1.2.2	Secure internet servers	# per million
1.2.3	Risk of attacks	Scale: 0-4
1.2.4	IT infrastructure risk	Scale: 0-4
1.2.5	Percentage of computers infected from online attacks	Scale: 0-5
	2. HEALTH SECURITY	
2.1.1	Universal healthcare coverage	Scale: 0-2
2.1.2	a) Availability of public healthcare	Scale: 0-4
2.1.2	b) Availability of private healthcare	Scale: 0-4
2.1.2	c) Availability of OTC drugs	Scale: 0-4
2.1.3	a) Quality of private healthcare provision	Scale: 0-4
2.1.3	b) Quality of public healthcare provision	Scale: 0-4
2.1.4	a) No. of beds per 1,000	#
2.1.4	b) No. of doctors per 1,000	#
2.1.5	Access to safe and quality food	Scale: 0-100
2.1.6	Policy on substance abuse / drug use	Scale: 0-1
2.1.7	Pandemic preparedness	Scale: 0-100
2.1.8	Mental health	Scale: 0-1
2.2.1	Emergency services in the city	Scale: 0-2
2.2.2	Life expectancy (years)	Years
2.2.3	Infant mortality	# per 1.000
2.2.4	Cancer mortality	Standardized by age
2.2.5	Lifestyle related disease burden	Mortality rate
2.2.6	Mental health burden	DALYs, per 100.000
2.2.7	Covid-19 mortality	DALYs, per 100.000
	3. INFRASTRUCTURE SECURITY	
3.1.1	Enforcement of transport safety	Scale: 0-10
3.1.2	Pedestrian friendliness	%
3.1.3	Disaster management / business continuity plan	Scale: 0-4
3.1.4	Water infrastructure	Scale: 0-4
3.1.5	Hazard monitoring	Scale: 0-2
3.2.1	Road traffic deaths	# per million inhabitants

Table A1: Safe city Index: List of variables (source: The Economist, 2021, p.11) (Continued).

3.2.2	Deaths from climate-related disasters	Based on classification
3.2.3	a) Transport infrastructure: Air transport facilities	Scale: 0-4
3.2.3	b) Transport infrastructure: Road network	Scale: 0-4
3.2.3	c) Transport infrastructure: Rail network	Scale: 0-4
3.2.4	Power network	Scale: 0-4
3.2.5	Institutional capacity and access to resources	Scale: 0-2
3.2.6	Catastrophe insurance	Scale: 0-2
3.2.7	Disaster-risk informed development	Scale: 0-2
3.2.8	a) Percentage living in slums	%
3.2.8	b) Percentage of homeless population	%
	4. PERSONAL SECURITY	
4.1.1	Use of data-driven techniques for crime	Scale: 0-2
4.1.2	Gun regulation and enforcement	Scale: 0-10
4.1.3	a) Threat of terrorism	Scale: 0-4
4.1.3	b) Threat of military conflict	Scale: 0-4
4.1.3	c) Threat of civil unrest	Scale: 0-4
4.1.4	a) Police personnel per capita	# per 100.000
4.1.4	b) Prosecution personnel per capita	# per 100.000
4.1.4	c) Professional judges or Magistrate personnel per capita	# per 100.000
4.1.5	Expenditure on social security	%
4.1.6	a) Laws on domestic violence	Qualitative
4.1.6	b) Laws on sexual harassment	Scale: 0-4
4.2.1	a) Prevalence of petty crime	Scale: 0-4
4.2.1	b) Prevalence of violent crime	Scale: 0-4
4.2.2	Organized crime	Scale: 0-4
4.2.3	Severity of terrorist attacks	Scale: 0-10
4.2.4	Deaths from substance use disorders	Standardized by age
4.2.5	Level of corruption	Scale: 0-4
4.2.6	Enforceability of contracts	Scale: 0-4
4.2.7	a) Income inequality levels	Gini coefficient
4.2.7	b) Share of population in vulnerable employment	%
4.2.8	a) Female homicide rates	# per 100.000
4.2.8	b) Prevalence of domestic violence	%
	5. ENVIRONMENTAL SECURITY	
5.1.1	Sustainability masterplan	Scale: 0-2
5.1.2	Incentives for renewable energy	Scale: 0-1
5.1.3	Green economy initiatives	Scale: 0-2
5.1.4	Waste management	Scale: 0-2
5.2.1	Sustainable energy	%
5.2.2	Rate of water stress	Scale: 0-4
5.2.3	Air quality levels	µg / m ³
5.2.4	Urban forest cover	% city area
5.2.5	Waste generation	Kg / capita / year

Table A2: BOD results (CDI^{BOD}) for the analyzed cities.

	City	Efficiency	Endogenous weights (CDI^{BOD})				
		CDI^{BOD}	Digital security (y1)	Health security (y2)	Infrastructure security (y3)	Personal security (y4)	Environmental security(y5)
1	Copenhagen	1.00000	19.99%	5.00%	25.00%	25.00%	25.00%
2	Singapore	1.00000	25.00%	25.00%	24.97%	19.98%	5.04%
3	Toronto	1.00000	20.02%	24.96%	24.98%	5.02%	25.00%
4	Sidney	0.98548	25.00%	25.00%	18.19%	17.04%	14.76%
5	Tokyo	0.98211	20.53%	25.00%	25.00%	14.03%	15.43%
6	Amsterdam	0.97029	25.00%	25.00%	5.00%	23.56%	21.42%
7	Melbourne	0.96953	25.00%	25.00%	20.44%	14.38%	15.15%
8	Hong Kong	0.96703	21.45%	25.00%	25.00%	13.83%	14.69%
9	Wellington	0.96491	25.00%	5.00%	24.98%	19.98%	25.00%
10	New York	0.96236	25.00%	25.00%	25.00%	5.00%	20.00%
11	San Francisco	0.95926	24.97%	25.00%	25.00%	5.01%	20.01%
12	Washington DC	0.95435	25.00%	20.01%	25.00%	5.00%	24.98%
13	Stockholm	0.95294	9.98%	15.00%	25.00%	25.00%	25.00%
14	Barcelona	0.95286	16.91%	25.00%	25.00%	19.73%	13.33%
15	Frankfurt	0.95244	14.33%	24.96%	24.45%	25.00%	11.24%
16	London	0.95056	24.98%	25.00%	19.75%	15.34%	14.89%
17	Osaka	0.94721	9.03%	24.96%	24.96%	25.00%	16.01%
18	Los Angeles	0.94600	24.98%	25.00%	25.00%	8.31%	16.71%
19	Zurich	0.93274	25.00%	14.14%	25.00%	10.86%	24.97%
20	Chicago	0.92895	25.00%	24.95%	25.00%	8.31%	16.72%
21	Dallas	0.92834	24.96%	24.98%	25.00%	5.00%	20.03%
22	Madrid	0.91429	14.29%	24.35%	25.00%	25.00%	11.36%
23	Paris	0.91394	14.12%	24.45%	25.00%	24.97%	11.45%
24	Seoul	0.91189	8.51%	24.99%	25.00%	25.00%	16.47%
25	Taipei	0.91126	5.00%	25.00%	24.97%	25.00%	20.02%
26	Brussels	0.90713	14.27%	24.30%	25.00%	24.97%	11.41%
27	Milan	0.87005	8.45%	16.55%	25.00%	25.00%	24.97%
28	Lisbon	0.85925	11.15%	13.85%	25.00%	24.97%	25.00%
29	Roma	0.85278	5.01%	20.04%	25.00%	25.00%	24.98%
30	Abu Dhabi	0.85114	21.13%	25.00%	25.00%	23.87%	5.00%
31	Shanghai	0.83292	5.02%	25.00%	25.00%	19.99%	24.98%
32	Dubai	0.83090	22.76%	25.00%	24.98%	22.27%	5.00%
33	Santiago	0.81553	25.00%	25.00%	17.27%	24.96%	7.72%
34	Kuala Lumpur	0.81334	24.98%	25.00%	20.01%	5.02%	24.98%
35	Buenos Aires	0.80362	25.00%	24.99%	9.89%	15.10%	25.00%
36	Beijing	0.78756	8.09%	25.00%	24.97%	25.00%	16.87%

Table A2: BOD results (CD^{BOD}) for the analyzed cities (Continued).

37	Istanbul	0.78649	25.00%	24.96%	25.00%	5.03%	19.97%
38	Moscow	0.78028	24.98%	24.98%	25.00%	5.00%	20.02%
39	Sao Paulo	0.75503	20.02%	25.00%	25.00%	5.00%	25.00%
40	Rio de Janeiro	0.74973	7.75%	17.24%	25.00%	25.00%	25.00%
41	Bangkok	0.74803	25.00%	25.00%	25.00%	5.02%	19.99%
42	Mexico	0.74173	25.00%	25.00%	20.01%	5.03%	24.98%
43	Bogota	0.74071	25.00%	25.00%	11.92%	13.05%	25.00%
44	Ho Chi Minh	0.72804	5.01%	25.00%	20.02%	24.98%	24.98%
45	Quito	0.72198	5.00%	25.00%	24.97%	20.03%	24.97%
46	Jakarta	0.70610	5.00%	25.00%	24.98%	20.02%	24.97%
47	Johannesburg	0.70447	25.00%	25.00%	5.02%	20.02%	24.94%
48	New Delhi	0.69108	7.70%	25.00%	25.00%	25.00%	17.26%
49	Riyadh	0.68002	25.00%	25.00%	22.65%	22.32%	5.01%
50	Mumbai	0.66932	5.02%	25.00%	25.00%	20.02%	24.97%
51	Manila	0.64276	25.00%	25.00%	8.07%	16.90%	25.00%
52	Kuwait	0.62140	19.99%	25.00%	25.00%	25.00%	5.00%
53	Casablanca	0.61313	24.98%	25.00%	20.02%	25.00%	5.00%
54	Baku	0.61133	25.00%	21.57%	25.00%	13.30%	15.11%
55	Dhaka	0.60665	5.01%	25.00%	20.02%	24.95%	25.00%
56	Lagos	0.55540	24.96%	25.00%	5.01%	20.01%	25.00%
57	Cairo	0.55044	25.00%	25.00%	19.98%	25.00%	5.00%
58	Caracas	0.50417	22.95%	25.00%	5.00%	25.00%	22.05%
59	Yangon	0.49749	5.02%	25.00%	20.01%	24.96%	25.00%
60	Karachi	0.49260	25.00%	24.98%	25.00%	9.88%	15.11%

